

# **Board Report**

Los Angeles County
Metropolitan Transportation
Authority
One Gateway Plaza
3rd Floor Board Room
Los Angeles, CA

File #: 2016-0504, File Type: Resolution Agenda Number: 8.

FINANCE, BUDGET AND AUDIT COMMITTEE AUGUST 17, 2016

SUBJECT: WESTSIDE PURPLE LINE EXTENSION PROJECT SECTION 2

ACTION: ADOPT A RESOLUTION AUTHORIZING EXECUTION OF AGREEMENT RELATED

TO A TIFIA LOAN

#### RECOMMENDATION

ADOPT a resolution, Attachment A, authorizing the Chief Executive Officer and other Authorized Officers to negotiate and execute the loan agreement and related documents between LACMTA and the U.S. Department of Transportation related to a \$307.0 million Transportation Infrastructure Finance and Innovation Act Ioan for the Westside Purple Line Extension Project Section 2.

## (REQUIRES SEPARATE, SIMPLE MAJORITY BOARD VOTE.)

#### ISSUE

The TIFIA loan documents are expected to be ready for execution as early as September, allowing LACMTA to potentially secure attractive loan rates at that time.

#### DISCUSSION

Securing the loan's fixed interest rate as soon as the documents are finalized with U.S. Department of Transportation (USDOT) will provide a hedge against any rise in interest rates during the subsequent several years we would have to draw on the loan. The Transportation Infrastructure Finance and Innovation Act (TIFIA) loan will bear interest at a fixed rate that is set on the day the loan is executed. The interest rate is based on the yield of the U.S. Treasury security of comparable final maturity as our loan, plus one basis point (0.01%). Under current market conditions, U.S. Treasury rates are at or near historical lows making it an excellent time to lock in a long-term fixed rate. Preliminary terms for the Westside Purple Line Extension Project Section 2 (Westside 2) loan are provided in Attachment B. Executing the loan agreement will not commit us to draw on the loan in the event that capital market interest rates are favorable in the future. The Board approved the submission of a TIFIA loan Letter of Interest (LOI) for Westside 2 at its September 2014 meeting, the LOI was submitted in December 2014 and staff made an initial credit presentation to TIFIA in April 2016.

The TIFIA loan is also a key portion of the matching funds necessary to secure a \$1.18 billion Full Funding Grant Agreement (FFGA) from the Federal Transit Administration (FTA) for the project. FTA approval for the FFGA is expected in October 2016.

The TIFIA loan will be repaid from Measure R 35% Transit Capital receipts. In accordance with Section 8(i)(4) of the Measure R Ordinance, the Proposition R Independent Taxpayers Oversight Committee of LACMTA ("Measure R Oversight Committee") is required to find that the benefits of any proposed Measure R debt financing for accelerating project delivery, avoiding cost escalation and related factors exceed issuance and interest costs prior to the MTA Board authorizing the debt issuance. The Measure R Oversight Committee made the finding of benefit at its July 19, 2016 meeting, Attachment C.

### **DETERMINATION OF SAFETY IMPACT**

There is no safety impact from this action.

### FINANCIAL IMPACT

The costs associated with entering into the TIFIA loan will be paid by LACMTA. Funding to pay fees and expenses in the range of \$300 - \$500 thousand to USDOT for the TIFIA loan application, credit and documentation process is included in LACMTA's FY17 budget cost center 0521, account 50316, project 660304.

# **ALTERNATIVES CONSIDERED**

The Board could decide not to adopt the Resolution authorizing the loan at this time. This is not recommended as it would delay locking in the interest rate on the loan, which could be higher if interest rates start to rise.

The Board could decide not to enter into the TIFIA loan at all, which is not recommended because it would necessitate securing alternative sources of funding in order to complete the project.

### **NEXT STEPS**

- Negotiate TIFIA loan documents
- Obtain investment grade ratings
- Execute loan agreement and related documents to enter into TIFIA loan with USDOT

## **ATTACHMENTS**

Attachment A - Authorizing Resolution

Attachment B - Preliminary Loan Terms

Attachment C - Finding of Benefit Resolution

Prepared by: Donna Mills, Treasurer, 213-922-4047

Danny R. Jasper, Jr., Debt Manager, 213-922-4026

Matthew Wingert, Financial Analyst, 213-922-2553

Reviewed by: Nalini Ahuja, Chief Financial Officer, (213) 922-3088

Phillip A. Washington Chief Executive Officer

## **Authorizing Resolution**

RESOLUTION OF THE BOARD OF DIRECTORS OF THE LOS ANGELES COUNTY METROPOLITAN TRANSPORTATION AUTHORITY AUTHORIZING THE EXECUTION AND DELIVERY OF A TIFIA LOAN AGREEMENT FOR THE WESTSIDE PURPLE LINE EXTENSION SECTION 2 PROJECT IN A PRINCIPAL AMOUNT NOT TO EXCEED \$307,000,000, A FOURTH SUPPLEMENTAL TRUST AGREEMENT SUPPLEMENTING AND AMENDING THE AMENDED AND RESTATED TRUST AGREEMENT RELATING TO THE MEASURE R SALES TAX, AND AUTHORIZING ALL ACTIONS NECESSARY OR DESIRABLE IN CONNECTION THEREWITH

**WHEREAS,** the Los Angeles County Metropolitan Transportation Authority ("LACMTA") has applied to the U.S. Department of Transportation (acting on its own behalf or acting by and through the Federal Transit Administration or the Federal Highway Administration, "USDOT") for a Transportation Infrastructure Finance and Innovation Act (TIFIA) Secured (Direct) Loan (the "TIFIA Loan") in the initial principal amount of not to exceed \$307,000,000 in connection with the Westside Purple Line Extension Section 2 Project (the "Project"); and

WHEREAS, the basic terms of the TIFIA Loan include the following: (i) LACMTA shall be the Borrower under the TIFIA Loan; (ii) the initial principal amount of the TIFIA Loan shall not exceed \$307,000,000; (iii) the interest rate on the TIFIA Loan shall be not greater than 6.5% per annum; (iv) the obligation to pay the TIFIA Loan shall be secured by a junior subordinate pledge of Measure R Sales Tax revenues; and (v) the final maturity of the TIFIA Loan shall not be later than the expiration date of the Measure R Sales Tax; and

WHEREAS, in order to document the terms of the TIFIA Loan, LACMTA wishes to negotiate and enter into a loan agreement relating to the TIFIA Loan substantially on the terms set forth above (the "TIFIA Loan Agreement"); and

WHEREAS, in order to secure its obligation to make payments under the TIFIA Loan to USDOT, LACMTA will pledge, on a junior subordinate basis, Pledged Revenues consisting of monthly Measure R Sales Tax revenues, less any refunds and the administrative fee paid to the California State Board of Equalization in connection with the collection and disbursement of the Measure R Sales Tax, less 15% thereof which constitutes the Local Return allocated to local jurisdictions pursuant to the Measure R Ordinance, as provided under the existing Measure R Trust Agreement, as amended from time to time; and

WHEREAS, in order to provide for the issuance of bonds secured by the Measure R Sales Tax, LACMTA has heretofore executed and delivered the Amended and Restated Trust Agreement, dated as of February 1, 2014, by and between LACMTA and U.S. Bank National Association, as trustee (the "Trustee"), as supplemented and amended by the First Supplemental Trust Agreement, dated as of November 1, 2010, the Second Supplemental Trust Agreement, dated as of February 20, 2014, and the Third Supplemental Trust Agreement, dated as of May 21, 2014, each by and between LACMTA and the Trustee (collectively, the "Measure R Trust Agreement"); and

**WHEREAS,** as contemplated by the TIFIA Loan Agreement, LACMTA and the Trustee desire to enter into a Fourth Supplemental Trust Agreement (the "Fourth Supplemental Trust Agreement") providing for the issuance of a junior subordinate sales tax revenue bond evidencing the obligation to repay the TIFIA Loan, supplementing and amending the Measure R Trust Agreement; and

WHEREAS, the Board desires to authorize and direct the negotiation, execution and delivery of the TIFIA Loan Agreement, the Fourth Supplemental Trust Agreement and such other agreements, instruments and documents as are necessary or desirable in connection with the TIFIA Loan and to authorize and direct the consummation of the TIFIA Loan Agreement; and

**WHEREAS**, the Measure R Independent Taxpayers Oversight Committee has made a finding, pursuant to the Measure R Ordinance, that the economic, environmental and transit benefits of the TIFIA Loan, which would free up Measure R funds to potentially accelerate delivery of Measure R transit capital projects, exceed the issuance and interest costs; and

WHEREAS, the TIFIA Loan is in compliance with the Debt Policy of LACMTA; and

WHEREAS, LACMTA is duly authorized and empowered, pursuant to each and every requirement of law, to authorize the TIFIA Loan, to authorize the execution and delivery of the TIFIA Loan Agreement, the Fourth Supplemental Trust Agreement and such other agreements, instruments and documents as are necessary or desirable in connection with the TIFIA Loan, in the manner and upon the terms provided;

**NOW, THEREFORE, BE IT RESOLVED** by the Board of Directors of LACMTA (the "Board") as follows:

- **Section 1.** The Chief Executive Officer, the Chief Financial Officer, the Treasurer and any Assistant Treasurer of LACMTA, and each of their respective designees (each, an "Authorized Officer"), are each authorized and directed, for and in the name of and on behalf of LACMTA, to execute and deliver the TIFIA Loan Agreement with such terms as the Authorized Officer executing the same may deem necessary or desirable. The initial principal amount of the TIFIA Loan shall not exceed \$307,000,000, and the interest rate on the TIFIA Loan shall not exceed 6.5% per annum.
- **Section 2.** Each Authorized Officer is hereby authorized and directed, for and in the name and on behalf of LACMTA, to execute and deliver the Fourth Supplemental Trust Agreement with such terms as the Authorized Officer executing the same may deem necessary or desirable.
- **Section 3.** Each Authorized Officer is hereby authorized and directed, for and in the name of and on behalf of LACMTA, to negotiate such agreements with and payments to the Trustee as may be necessary or desirable in order to cause the Trustee to execute and deliver the Fourth Supplemental Trust Agreement and to perform its duties as Trustee thereunder.
- **Section 4.** Funds of LACMTA are hereby authorized to be used to pay costs of preparation, negotiation, execution and delivery of the TIFIA Loan Agreement, the Fourth

27331934.5

Supplemental Trust Agreement and any related documents and agreements, including but not limited to costs of attorneys, accountants and financial advisors, the costs associated with rating agencies, filing fees and any related expenses.

**Section 5.** All approvals, consents, directions, notices, orders, requests and other actions permitted or required by any of the documents authorized by this Resolution may be given or taken by any Authorized Officer without further authorization or direction by the Board, and each Authorized Officer is hereby authorized and directed to give any such approval, consent, direction, notice, order and request, and take any such action, and to execute such agreements, instruments and documents, that such Authorized Officer may deem necessary or desirable to further the purposes of this Resolution.

**Section 6.** All actions heretofore taken by the officers, employees and agents of LACMTA with respect to the TIFIA Loan Agreement or the Fourth Supplemental Trust Agreement are hereby ratified, confirmed and approved. The officers, employees and agents of LACMTA are hereby authorized and directed, jointly and severally, for and in the name and on behalf of LACMTA, to do any and all things and to take any and all actions and to execute and deliver any and all agreements, instruments, certificates and documents, which they, or any of them, may deem necessary or advisable in order to consummate the transactions contemplated by the TIFIA Loan Agreement and the Fourth Supplemental Trust Agreement, to manage and administer the TIFIA Loan and otherwise to carry out, give effect to and comply with the terms and intent of this Resolution and the documents approved hereby.

**Section 7.** The provisions of this Resolution are hereby declared to be severable and if any section, phrase or provision shall for any reason be declared to be invalid, such sections, phrases and provisions shall not affect any other provision of this Resolution.

**Section 8.** The effective date of this Resolution shall be the date of its adoption.

27331934.5

27331934.5

# **Preliminary Terms**

# **Westside Purple Line Extension Section 2 TIFIA Loan Preliminary Terms**

Lender: U.S. Department of Transportation

Borrower: Los Angeles County Metropolitan Transportation Authority

Loan Amount: Proposed principal amount up to \$307,000,000.00

Interest Rate: Tied to U.S. Treasury Rate for final maturity of the loan, plus one

basis point. The actual interest rate on our loan is a fixed rate and

is set on the day we sign the loan with TIFIA.

Final Maturity: The proposed final maturity of the loan is June 1, 2037.

Drawdown: The loan can be drawn down over time and interest does not

accrue until the proceeds are drawn. We are not required to draw

down any of the loan proceeds.

Debt Service We are required to set aside a reserve fund equal to 5% of the

Reserve Fund: outstanding principal.

Source of Measure R Sales Tax Revenues after payment of all senior

Repayment: obligations and subordinate obligations

Expected Ratings: "A" Category

# Finding of Benefit Resolution

RESOLUTION PURSUANT TO MEASURE R ORDINANCE FINDING THAT THE BENEFITS OF A TIFIA LOAN UP TO \$307 MILLION EXCEED ISSUANCE AND INTEREST COSTS

WHEREAS, the Measure R Ordinance provides sales tax revenues for the construction of 12 transit capital projects over 30 years; and

WHEREAS, accelerated construction would avoid inflationary cost growth; and

WHEREAS, the federal Transportation Infrastructure Finance and Innovation Act (TIFIA) provides loans for qualified transportation projects of regional and national significance; and

WHEREAS, LACMTA is seeking a \$307 million TIFIA loan for the Westside Purple Line Extension Section 2 Project; and

WHEREAS, LACMTA retains the right to use traditional tax-exempt borrowing for the Westside Purple Line Extension Section 2 Project in lieu of the TIFIA loan, if doing so would be more advantageous; and

WHEREAS, the Measure R transit capital projects are estimated to generate more than 77 million additional annual transit boardings; 568,458 fewer pounds of reactive organic gases, nitrous oxides, carbon monoxide and particulate matter; 207,942,017 less vehicle miles traveled annually; and 10,294,159 fewer gallons of gasoline consumed annually; and

WHEREAS, the Los Angeles Economic Development Corporation estimates that the Measure R transit construction program has generated 49,850 annual full-time and part-time jobs since 2010; and is expected to generate 124,030 annual full-time and part-time jobs during the remaining construction program.

NOW, THEREFORE, the Proposition R Independent Taxpayers Oversight Committee of Metro finds that the economic, environmental and transit benefits of the \$307 million TIFIA loan, which would accelerate project delivery and avoid inflationary cost growth, exceed issuance and interest costs.

Adopted this 19th day of July, 2016

Signed:

Michele Jackson

LACMTA Board Secretary