



Board Report

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Agenda Number: 14

**PLANNING AND PROGRAMMING COMMITTEE
JANUARY 18, 2017**

SUBJECT: 2017 ACTIVE TRANSPORTATION PROGRAM (ATP)

ACTION: APPROVE LOS ANGELES COUNTY PORTION OF SOUTHERN CALIFORNIA ASSOCIATION OF GOVERNMENTS (SCAG) 2017 ATP REGIONAL PROGRAM

RECOMMENDATION

CONSIDER:

- A. APPROVING the **SCAG 2017 ATP Regional Program Implementation Project List for Los Angeles County including the assignment of ten points for consistency with regional, local, and Metro plans and a contingency list to be used should additional ATP funds be made available**, as shown in Attachment A; and
- B. AUTHORIZING the Chief Executive Officer to commit \$2,169,000 to the Metro-sponsored project, *Reconnecting Union Station to the Historic Cultural Communities in DTLA*, required in order to secure partial ATP funding of \$3,157,000.

ISSUE

The 2017 ATP provides a total of \$263.5 million, distributed through three components: Statewide, Small Urban and Rural, and Metropolitan Planning Organizations (MPO). The CTC adopted the Statewide and Small Urban and Rural components of the 2017 ATP on December 7, 2016. Los Angeles County's share of the 2017 Statewide ATP awards total approximately \$33.6 million is shown in Attachment B.

The CTC is scheduled to adopt the remaining third element of the 2017 ATP-the MPO component -- on March 16, 2017. To prepare for that action of the CTC, Metro's MPO, SCAG, will consider their 2017 ATP Regional Program on February 2, 2017. It will also include three components: Implementation, Planning, and Non-infrastructure Projects. SCAG made its 2017 Regional Program Implementation Projects recommendations on November 15, 2016. For this first of three MPO components, SCAG's guidelines require the Boards of the county transportation commissions and authorities to approve the recommendations for their respective counties. Los Angeles County's MPO component recommendation includes partial ATP funding for Metro-sponsored *Reconnecting Union Station to the Historic Cultural Communities in DTLA* project requiring commitment of additional

Metro funds to ensure a fully funded project.

For the other two MPO components, SCAG will make its preliminary 2017 Regional Planning and Non-infrastructure Projects recommendations on January 20, 2017. Staff will inform the Board.

DISCUSSION

A summary of active transportation funding recommended for projects in Los Angeles County is below. Funding comes from various components of the 2017 ATP and from SCAG’s 2016 Sustainability Planning Grants (SPG).

Program Component	Amount Awarded	Attachment
SCAG ATP Implementation	\$28,785,000	A
Statewide ATP	\$33,647,000	B
SCAG ATP Planning and Non-Infra. through 2016 SPG	~\$1,515,017	
Subtotal ATP funds	~\$63,974,000	
SCAG 2016 SPG funds	TBD	
GRAND TOTAL LA COUNTY ATP AND 2016 SPG FUNDS	~\$63,974,000	

The total statewide funding available for the MPO components is \$105.4 million, of which SCAG receives \$56 million for its Regional ATP Program. SCAG then programs these funds to its six counties for infrastructure and Non-Infrastructure projects through formula population shares and for planning and Non-Infrastructure projects through a supplemental competition. Attachment C describes project selection processes for each of these project types.

Los Angeles County’s population share of the SCAG Implementation ATP funds is approximately \$28.8 million. Metro Board approval is necessary to secure approximately \$28.8 million for LA County Implementation Projects selected for the SCAG 2017 ATP Regional Program. After Metro Board approval to add 10 points, as appropriate per Metro Board policies, projects will be selected by SCAG in accordance with their 2017 ATP Regional Guidelines. These projects are shown in Attachment A in the rank order selected by the CTC and SCAG, per state law and ATP Guidelines.

The Regional Implementation Projects List includes partial funding for three projects, including Metro’s *Reconnecting Union Station to the Historic Cultural Communities in DTLA*. This project is one of the “Stage 1 Perimeter Improvement Projects” recommended in the Union Station Master Plan. \$13.3 million of discretionary funds have already been secured for the other Stage 1 Perimeter Improvement Projects. This project’s ATP request is \$5,326,000 but it is recommended for partial funding of \$3,157,000, leaving a balance of \$2,169,000. In order to deliver all benefits committed to in the original application to secure the partial funding and leverage the other funds committed to the overall Stage 1 Perimeter Improvement Projects, Metro needs to fully fund the balance. Going forward, staff will also explore other discretionary funding sources to offset this amount.

Metro Grant Assistance

Metro has provided grant assistance for three cycles of the ATP. A summary of grant assistance results is in Attachment D.

Impact to the Metro Call for Projects

A summary of the impact to the Call for Projects is in Attachment E.

DETERMINATION OF SAFETY IMPACT

The recommendations in this report will not have any direct impact on the safety of our customers and employees.

FINANCIAL IMPACT

Approving the 2017 ATP Regional Program Implementation Project List for Los Angeles County, including the City of Long Beach *Atherton Bridge & Campus Connections* project (2015 Call ID F9532) and City of Pasadena *Bicycle Program-Union Street 2-way Cycle Track* project (2015 Call ID F9516), will reduce the need for funding for the 2015 Call for Projects by \$2,533,630.

Approving the commitment of \$2,169,000 to the Metro-sponsored project, *Reconnecting Union Station to the Historic Cultural Communities in DTLA*, will allow Metro to secure \$3,157,000 in State grant funds that it would not otherwise receive. This grant will build upon the \$13.3 million of discretionary funds Metro has previously secured for the other Union Station Stage 1 Perimeter Improvement Projects. Based upon the current project schedule the \$2,169,000 in Metro matching funds will not be required until FY 2020 and FY 2021. This timing will allow Metro staff to explore other discretionary and or local funding sources to offset this amount. Metro staff will report on the success of these efforts at the time the Life of Project Budget for the *Reconnecting Union Station to the Historic Cultural Communities in DTLA* project is brought to the Metro Board along with details on any remaining commitments of Metro funding required to deliver the project.

Impact to Budget

Approving the staff recommendations will have no impact on the FY 2017 Budget. Since the *Reconnecting Union Station to the Historic Cultural Communities in DTLA* is a multi-year project, the cost center manager and the Chief Planning Officer will be accountable for budgeting the cost in future years.

ALTERNATIVES CONSIDERED

The Board may consider deferring action on the Los Angeles County portion of the 2017 SCAG Regional ATP Program to the February Board cycle. Staff does not recommend this alternative, as SCAG's process requires County Transportation Commission approval in time for the County program to be incorporated into the regional program and adopted by the SCAG Regional Council on February 2, 2017.

The Board may consider not authorizing the CEO to commit \$2,169,000 to fund the balance of the *Reconnecting Union Station to the Historic Cultural Communities in DTLA* project. Staff does not recommend this alternative as it would require the project to be downscoped in order to be completed with only 59% of the funds necessary to deliver the full project. If the project is downscoped such that the benefits committed to in the original application cannot be provided, then the project will not be able to receive the partial ATP funding. The City of Pasadena would be next in line for the freed-up funds.

NEXT STEPS

February 2, 2017 - SCAG Regional Council approval and submittal of 2017 ATP Regional Program to CTC.

March 17-18, 2017 - CTC considers MPO component recommendations for adoption.

Spring 2018 - Anticipated 2019 ATP Call for Projects.

ATTACHMENTS

Attachment A - 2017 ATP Regional Program Implementation Projects List for LA County

Attachment B - Statewide ATP Awards for LA County

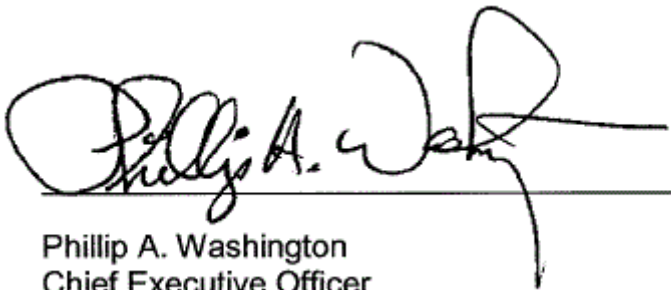
Attachment C - SCAG ATP Project Selection Processes

Attachment D - Metro Grant Assistance Summary

Attachment E - Impact to the Call for Projects

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Phillip A. Washington
Chief Executive Officer

Los Angeles County Metropolitan Transportation Authority
2017 ATP Regional Program Implementation Project List for Los Angeles County
 \$000s

Award List

#	Applicant	Project Title	Total Project Cost	Total ATP Request	Running Total	CTC Score	MPO Score
1	Los Angeles Department of Public Works (Bureau of Engineering)	DTLA Arts District Pedestrian & Cyclist Safety Project	15,000	14,850	14,850	87	97
2	Baldwin Park	Maine Avenue/Pacific Avenue Corridor Complete Streets Improvements, Phase II	1,419	1,068	15,918	86	96
3	El Monte	City of El Monte - Mountain View School District SRTS Program	583	583	16,501	86	96
4	Long Beach	Atherton Bridge & Campus Connections	3,091	3,031	19,532	86	96
5	Vernon	Pacific Blvd./Vernon Ave. Complete Streets Ped and Bike Project	1,931	1,892	21,424	85	95
6	Los Angeles County Metropolitan Transportation Authority*	Reconnecting Union Station to the Historic Cultural Communities of DTLA	5,326	3,157	24,581	83	93
7	Pasadena*	Pasadena-PUSD Safe Routes to School Education and Encouragement Program	832	462	25,043	83	93
8	Pasadena*	Union Street Cycle Track	6,314	3,742	28,785	83	93
		Subtotal Regional Implementation Project Recommendations	34,496	28,785	28,785		

Contingency List

#	Applicant	Project Title	Total Project Cost	Total ATP Request	Running Total	CTC Score	MPO Score
9	Los Angeles County Metropolitan Transportation Authority*	Reconnecting Union Station to the Historic Cultural Communities of DTLA	5,326	2,169	2,169	83	93
10	Pasadena*	Pasadena-PUSD Safe Routes to School Education and Encouragement Program	832	318	2,487	83	93
11	Pasadena*	Union Street Cycle Track	6,314	2,572	4,741	83	93
12	Glendale	Glendale Transportation Center 1st/Last Mile Regional Improvements Phase II	1,301	1,101	5,842	82	92
13	Palmdale	City of Palmdale - Civic Center Complete Streets	2,564	1,700	7,542	82	92
14	Rosemead	SR2S Sidewalk Gap Closure on Delta Avenue	1,175	1,100	8,642	82	92
15	Santa Monica	Active Aging - Safe Routes for Seniors	500	400	9,042	82	92
16	Norwalk	Alondra Active Transportation Improvement Project	973	963	10,005	80.5	90.5
17	Baldwin Park	Walnut Creek-San Gabriel River East Bank Greenway & Neighborhood Connections	2,193	1,355	11,360	80	90
18	Los Angeles County Dept. of Public Works	Puente Creek Bikeway	3,700	2,960	14,320	79	89
19	Santa Monica	Pico Blvd and Santa Monica College Pedestrian Safety Improvements	1,178	943	15,263	78.5	88.5
20	Glendora	Glendora Urban Trail and Greenway Network	2,242	1,792	17,055	78	88
21	Alhambra	City of Alhambra - Uncontrolled Crosswalk Pedestrian Safety Enhancement Project	1,641	1,378	18,433	76	86
22	Artesia	Norwalk Artesia Boulevards Safe Streets Project	2,327	1,987	20,420	76	86
23	LA Dept. of Transportation	Vision Zero Los Angeles Education Campaign Development & Implementation	4,005	4,005	24,425	76	86
24	Montebello	Montebello Boulevard Bike Lane and Sidewalk Improvement Project	5,755	4,187	28,612	73	83
25	Los Angeles County Dept. of Public Works	Marvin Braude Beach Trail Gap Closure	6,348	4,848	33,460	72	82
26	Carson	Dominguez Channel Bicycle Path Extension from Avalon to 223rd / Wilmington	2,225	2,225	35,685	69	79
27	Los Angeles County Dept. of Public Works	Temple Avenue Complete Street Improvements	1,847	1,847	37,532	69	79
28	Los Angeles County Metropolitan Transportation Authority	Metro Bike Share USC/South LA/Expo Line Communities Expansion	2,546	2,546	40,078	69	79
29	Santa Monica	17th/SMC Station & Regional Path Mobility Hub & Learning Campus	2,813	2,250	42,328	68	78

Los Angeles County Metropolitan Transportation Authority
2017 ATP Regional Program Implementation Project List for Los Angeles County
 \$000s

	Applicant	Project Title	Total Project Cost	Total ATP Request	Running Total	CTC Score	MPO Score
30	Southern California Regional Rail Authority (SCRRA)	San Fernando Rd. Bike Path Phase 3 Metrolink Crossing Completion	12,961	6,911	49,239	68	78
31	Hermosa Beach	Aviation Boulevard Street Improvements	26,728	2,000	51,239	67	77
32	Monterey Park	Monterey Park Bike Corridor Expansion Project	1,976	1,822	53,061	67	77
33	San Gabriel Valley Council of Governments	Bike Share Expansion into the San Gabriel Valley	7,461	6,850	59,911	67	77
34	South El Monte	Santa Anita Avenue Connectivity Project	1,840	1,628	61,539	67	77
35	Artesia	Mitigate Pedestrian and Bicycle Safety Deficiencies	593	593	62,132	65	75
36	Vernon	Los Angeles River Bike Path Gap Closure	3,000	3,000	65,132	65	75
37	La Verne	La Verne Active Transportation Gap Closure	1,531	998	66,130	64	74
38	Lancaster	35th Street West SRTS Class I Facilities	1,147	977	67,107	63.25	73.25
39	Los Angeles County Dept. of Public Works	Orange and Prospect Ave. Safe Routes to School	1,094	1,094	68,201	63	73
40	Pico Rivera	Rivera Elementary/Middle Schools SRTS Bicycle/Pedestrian Access Improvements	2,018	1,785	69,986	63	73
41	Watershed Conservation Authority	San Gabriel River Trail Gap Closure	2,638	1,932	71,918	60	70
42	Los Angeles Department of Public Works (Bureau of Engineering)	Connecting San Pedro: Pedestrian Improvements and Multimodal Access	7,050	6,717	78,635	56	66
43	Norwalk	Firestone Boulevard Bicycle and Pedestrian Safety Improvement Project, Norwalk	5,000	4,400	83,035	54	64
44	Burbank	Pedestrian Crossing Improvements	730	660	83,695	53	63
45	Baldwin Park	Baldwin Park Ramona Boulevard Express Bikeway	1,977	1,677	85,372	52.5	62.5
46	Los Angeles	Wilmington Community/Waterfront & Alameda Corridor West Terminus Pedestrian Grade Separation	21,828	10,490	95,862	52	62
47	Santa Clarita	Santa Clarita- Railroad Avenue Class I Bicycle & Pedestrian Path	8,394	5,767	101,629	52	62
48	Bell Gardens	Bell Gardens Golf Course Bike Trail Installation	334	289	101,918	49	59
49	Los Angeles County Metropolitan Transportation Authority	Airport Metro Connector (AMC) Bike Mobility Hub	11,521	9,200	111,118	48	58
50	Burbank	Chandler Boulevard Improvement Project (ATP Cycle 3)	1,544	1,365	112,483	46	56
51	Santa Clarita	Santa Clarita - Citywide Bicycle Facilities	320	280	112,763	44	54
52	Santa Clarita	Santa Clarita - Valencia Industrial Center Complete Streets	1,919	1,689	114,452	42	52
53	El Monte	El Monte Sidewalk Connectivity Project	411	363	114,815	40	50
54	Hermosa Beach	8th Street Sidewalk Improvements between Hermosa Avenue and Valley Drive	698	698	115,513	39	49
55	Burbank	Citywide Un-signalized Crosswalk Improvement Project (ATP Cycle 3)	1,134	1,002	116,515	37	47
56	Downey	South Downey Safe Routes to School Program	820	820	117,335	26	36
57	South Gate**	Regional Bikeway Connectivity Project	3,699	3,219	120,554		
		Subtotal Unfunded LA County Projects on Contingency List	188,171	120,872	120,872		
		Grand Total	222,667	149,657	149,657		

*Threshold funding in the amount of \$7,361,000 is recommended to be divided proportionally amongst the projects with an MPO score of 93. Each project would receive 59% of its ATP request. The remaining ATP requests are included in the 2017 ATP Contingency List.

**The application was not evaluated because Caltrans recommended that the CTC remove the application from the evaluation process due to inconsistencies within the application.

Los Angeles County Metropolitan Transportation Authority

2017 Statewide ATP Awards for Los Angeles County

\$000s

#	Applicant	Project Title	Total Project Cost	Total Fund Request	CTC Score
1	Paramount	West Santa Ana Branch Bikeway Phase 2	4,550	3,423	99
2	Cudahy	Atlantic Avenue Bicycle and Pedestrian Enhancement Project	5,068	1,784	99
3	San Fernando	City of San Fernando Pacoima Wash BikePed Path, Phase 1	3,543	973	98
4	Los Angeles County Dept. of Public Works	Slauson Blue Line Station Intersection Improvements	1,465	1,465	96
5	Los Angeles Department of Public Works (Bureau of Engineering)	Jefferson Boulevard Complete Street Project	6,336	5,986	95
6	South Gate	Garfield Avenue Complete Streets Corridor	826	660	94
7	Huntington Park	City of Huntington Park – Uncontrolled Crosswalk SRTS Ped Safety Project	1,054	1,032	92
8	SCAG	Southern California Disadvantaged Communities Planning Initiative	1,350	1,150	91
9	Lancaster	2020 Safe Route To School Pedestrian Improvements	7,443	5,272	90
10	Signal Hill	Spring Street Bicycle Lane Gap Closure Project, Signal Hill	2,599	2,079	90
11	Los Angeles County Dept. of Public Works	Los Nietos Safe Routes to School - Phase II	1,552	1,452	89
12	Compton	Compton-Carson Regional Safe Bicycling and Wayfinding Project	1,868	1,617	88
13	Long Beach	Citywide "8-80" Connections	7,987	6,754	88
		Subtotal Statewide Awards	45,641	33,647	

SCAG ATP Project Selection Processes

County-led Process: Implementation Project Selection

Under the Regional Guidelines, no less than 95% of SCAG's 2017 ATP funds will be recommended for Implementation Projects, including environmental, design, and construction of infrastructure and/or non-infrastructure (NI) projects. The LA County share of SCAG ATP funds for Implementation Projects is approximately \$28.8 million. The Implementation Project selection process is managed largely by the counties through 10 point assignments augmenting the statewide base scores. SCAG provided each county with a list of Implementation Projects which were submitted within its area but not funded through the Statewide component. Counties reviewed the applications for consistency with local and regional plans and assigned up to 10 points to each project. The 10 points were added to the statewide score and the augmented score was used to select Implementation Projects up to each county's population share of SCAG's 2017 ATP funds not reserved for Planning and NI Projects. Metro staff identified the 10 point assignments using the methodology adopted by the Metro Board as part of Metro's ATP Grant Assistance Policy in February 2016:

- A. Assign seven points to all projects except any that are clearly not in alignment with regional or local plans.
- B. Assign an additional three points to all successful Call projects, all projects with Metro Board commitment, and all projects which implement Metro active transportation plans and policies. Qualifying plans and policies include any plans and policies for which grant assistance is allowable.

All projects are recommended to receive the full 10 points as Metro staff has identified consistency with regional or local plans and support for implementation of one or more Metro active transportation plans and policies. Metro staff recommends that the Board approve the 2017 ATP Regional Implementation Projects List for LA County including the 10 point assignments and the contingency list in Attachment A to be used should additional ATP funds be made available.

Partial Funding

The Regional Implementation Projects List includes partial funding for three projects. A \$7,361,000 threshold funding amount fell to three projects with an MPO score of 93. Two projects are sponsored by the City of Pasadena and one is sponsored by Metro. The threshold funding is being proportionally distributed funding 59% of each project's ATP request. In order to accept partial funding, project sponsors must demonstrate that they can deliver all benefits committed to in the original applications using the partial funding. This report recommends that the Board authorize the CEO to commit \$2,169,000 to fund the balance on Metro's *Reconnecting Union Station to the Historic*

Cultural Communities in DTLA so that the full benefits can be delivered. For its two projects, the City has demonstrated that it can deliver all benefits committed to in its applications.

SCAG-led Process: Planning and NI Project Selection

Under the Regional Guidelines, no more than 5% of SCAG's 2017 ATP funds will be recommended for Planning and NI Projects. A maximum of 2% of the funds are dedicated to Planning Projects in accordance with State ATP Guidelines. The LA County share of SCAG ATP funds for Planning and NI Projects is approximately \$1.5 million. The selection process was facilitated through a new supplemental call for projects coordinated with the Active Transportation Category of SCAG's 2016 Sustainability Planning Grants Program (2016 SPG). The supplemental application builds upon the Statewide ATP application and scores and was developed in consultation with the counties and a multi-disciplinary working group. Project sponsors that have not been awarded ATP funds before and project sponsors that first submitted their Planning and NI Projects to the Statewide component but were not recommended for funding were invited to submit supplemental applications. NI projects that were unsuccessful in the Statewide component were first considered in the Implementation Project selection process previously discussed. NI projects that were not successful in that process could then be considered in this supplemental process.

Supplemental applications were reviewed and scored by evaluation panels comprised of SCAG staff and county representatives following the same criteria, weighting, match requirement, and definition of disadvantaged communities as used in the Statewide component. The 2016 SPG Active Transportation Preliminary Recommendations and Draft Award Programming for Los Angeles County will be released on January 20, 2017. Staff will forward the information to the Board.

SCAG 2017 ATP Regional Program

SCAG will make its final project programming recommendations to the CTC by February 2, 2017. The recommendations will include the Implementation Projects selected by each county and the Planning and NI Projects selected through the 2016 SPG. Each county transportation commission will be seeking board approval for their respective Implementation Project lists prior to this date. Should there be changes in the draft Implementation Project List as part of SCAG's or the CTC's adoption processes, staff will return to the Board with an update.

Metro Grant Assistance Summary

Below is a summary of grant assistance results for the past three cycles of the Active Transportation Program (ATP).

ATP Cycle	All LA County Projects Awarded ATP Funds	Metro Grant Assisted Projects Awarded ATP Funds	% of LA County Total Award to Grant Assisted Projects
2014 ATP	\$112,960,000	\$48,576,000	43%
2015 ATP	\$102,113,000	\$55,933,000	55%
2017 ATP	~\$63,974,000	\$40,205,000	63%
Total	~\$279,047,000	\$144,714,000	52%

The 2014 and 2015 rounds of grant assistance focused on reducing a shortfall in the Call for Projects (Call) by requiring ATP-eligible projects from the Call to apply for ATP funding before receiving any Call funding. In February 2016, the Board adopted an ATP grant assistance policy for the 2017 ATP which shifted focus away from the Call and towards implementation of Metro-adopted active transportation projects, programs, and policies such as the Active Transportation Strategic Plan (ATSP) and the First/Last Mile Strategic Plan.

Metro grant assistance was provided in support of 8 out of 21 Los Angeles County projects that are recommended for funding in the 2017 ATP. Under the revised grant assistance policy, these projects all align with both ATP and Metro goals. Two projects implement sections of the ATSP's Proposed Regional Active Transportation Network, two projects implement Metro's 2014 Complete Streets Policy, one project supports Metro's Safe Routes to School Initiative, and one project implements a plan area in the Connect US Action Plan.

Impact to the Call for Projects

Metro has not yet assigned funding sources to projects in Fiscal Years 2019 through 2021 of the 2015 Call for Projects (Call). The 2016 ATP Grant Assistance Policy allowed successful applicants of ATP-eligible projects in those funding years to volunteer to reapply their projects to ATP Cycle 3 using Metro grant assistance. Metro staff received letters of interest for three Call projects and selected two projects to receive grant assistance based upon ATP eligibility and competitiveness. One of the two projects was later deemed to be not competitive for ATP funding. An ATP application was completed for the remaining Call project and is recommended for funding in the Regional Implementation Projects List for LA County. The ATP award to the City of Long Beach Atherton Bridge & Campus Connections project (Call ID F9532) will reduce the need for funding for the 2015 Call by approximately \$1.9 million.

An ATP application was also completed for the City of Pasadena *Bicycle Program-Union Street 2-way Cycle Track* (Call ID F9516). The project's ATP request is \$6,314,000 but it is recommended for partial funding of \$3,742,000, leaving a balance of \$2,572,000. In order to deliver all benefits committed to in the original application to secure the partial funding, the City needs to fully fund the balance. The project's Call funding is \$2,714,430. Applying the Call funding towards the balance of the ATP request will secure the partial ATP funding and reduce the need for funding for the 2015 Call by \$656,830.